

## **2016 Justice Assistance Grant Project Abstract: Raleigh Police Department & Wake County Sheriff's Office**

**Applicant Name:** Raleigh Police Department and Wake County Sheriff's Office

**Title of Project:** Police Equipment and Overtime Projects for Community Crime Solutions

**Project Identifiers:** Community-Based Programs, Conferences & Training, Equipment: Video/Audio Recording, Evidence Based, Overtime

**Project Description:** With their 2016 JAG funding, the Raleigh Police Department and the Wake County Sheriff's Office plan to carry out projects that will improve their effectiveness within the communities they serve.

The Raleigh Police Department will use the funding to pay overtime and fringes to sworn officers working on problem-oriented policing projects to combat specific crime and disorder problems in communities within the city. These projects will involve many strategies, including community relations, youth education and crime prevention, and the use of intelligence-led policing methods. The projects will be designed according to the POP method created by Dr. Herman Goldstein, and will incorporate the four-step SARA model (scanning, analysis, response, and assessment). At the conclusion of each project, crime data from each project site will be reviewed to determine the project's impact on the community.

The Wake County Sheriff's Office will use their portion of the funding to pay for twelve (12) in-car camera systems for law enforcement officers. The cameras will be used to record traffic stops, emergency responses, vehicle pursuits, and other encounters with the public. In addition to providing an unbiased account of events that allow management, citizens, and others to view what actually occurred during encounters that may get called into question, these recordings can also be used as training tools for new and experienced officers. The video from in-car cameras also aid in the accountability and transparency of an agency and allow for review of the officer's actions as well as the actions of the individual with whom the officer is interacting.

## **2016 Justice Assistance Grant Program Narrative: Raleigh Police Department & Wake County Sheriff's Office**

### ***Raleigh Police Department***

The Raleigh Police Department proposes to use \$82,626.00 in overtime funds to identify crime problems in the City of Raleigh and implement strategies and solutions to solve those concerns. The project is entitled *Problem Oriented Policing Initiative*, and its goal is to promote and support organizational strategies to address the cause and reduce the fear of crime and social disorder through problem-solving tactics and police-community partnerships. These projects will seek to solve the crime problems through a variety of means, including community relations, youth education and crime prevention, and the use of intelligence-led policing strategies and evidence-based police practices.

Police personnel working in collaboration with citizens and community groups will use a problem-solving methodology to develop creative strategies to identify and solve chronic neighborhood problems. Each problem-solving project recommended shall first be reviewed and approved by a command staff review board prior to implementation.

Police encounter a range of community problems due to the nature of the profession, and many of these problems are not strictly criminal in nature. The traditional functions of the criminal justice system that include arrest and prosecution do not always effectively resolve problems. The community values police involvement and it also recognizes the contribution police can make in solving problems that negatively affect the quality of life in the areas in which they live and work.

Police often acquire a large amount of data and insights that can be used to identify neighborhood "hot spots" and other problems. In turn, officers can use this information to handle problems at an earlier stage and alert the community to them; this is the basic principle of intelligence-led policing. The common approach of dispatching an officer to a scene of repeated calls may do little to resolve long-term problems involving crime and disorder. However, the underlying causes of these problems might be discovered if the police were to incorporate Problem Oriented Policing (POP) techniques into their approach.

The business of the police is often seen as the resolution of 911 calls, and the efficiency or effectiveness of police work is often defined in terms of the speed and finality with which calls are handled. Decisions regarding the deployment of resources and manpower are based, in large measure, on the distribution of incidents and calls within a certain area. The POP approach involves changing the crime-prevention perspective of the police, as will be discussed later in this proposal.

The Raleigh Police Department adopted the POP model as a key component of the department's overall community policing strategy several years ago. However, due to staffing shortages and the ever-increasing call load placed upon a rapidly growing city, district-centered problem-solving initiatives have been difficult to launch.

### **Design & Implementation**

The department, through the use of overtime funds, will promote and support organizational strategies to address the causes of and reduce the fear of crime and social disorder through problem-solving tactics and police-community partnerships.

The Problem Oriented Policing (POP) method created by Dr. Herman Goldstein will address these initiatives. Dr. Goldstein defines problem-oriented policing as “an approach to policing in which officers seek to identify, analyze and respond to underlying circumstances that create the incidents that prompt citizens to call the police.” The foundation of POP fundamentals will incorporate the 4-step decision-making SARA model, which is outlined below:

### Scanning

- Identifying recurring problems
- Identifying the consequences of the problem
- Prioritizing those problems
- Developing broad goals
- Confirming the existence of the problem
- Determining the frequency of the problem
- Selecting those problems for further assessment

### Analysis

- Identifying and understanding the events and conditions that accompany and precede the problem
- Identifying the relevant data to be collected
- Researching what is known about the problem
- Determining how the problem is currently being addressed
- Limitations of the current response
- Narrowing the scope of the problem
- Identifying a variety of resources to develop and assess the problem
- Develop a theory about why the problem is occurring

### Response

- Brainstorming for new interventions
- Research other communities with similar problems
- Choosing interventions
- Outlining a response plan
- Identify responsible parties
- State the specific objectives for the response plan
- Perform planned activities

## Assessment

- Perform a process evaluation
- Collect pre/post qualitative and quantitative data
- Identify any new strategies needed to augment the original plan
- Conduct ongoing assessment to ensure continued effectiveness

Management and supervisory personnel shall attend required POP update training to ensure consistency and success of the program. Captains in Field Operations, Investigations and Special Operations will require personnel to use the SARA model to identify problems in their area. Projects will be submitted to the respective Division Commander on the *Strategic Operations Plan for Intelligence-Led Solutions* form to ensure that all steps of the SARA model have been addressed.

In summary, the outcome of the POP initiatives will address the following:

- Improved quality of life in affected neighborhoods
- Increased trust between citizens and the police department in addressing “hot spots”
- Reduced crime and/or quality-of-life complaints resulting from the recurring problems addressed by this program
- Furthered adoption and integration of the department’s POP approach
- Be a resource to other local, state and national agencies experiencing similar problems to enhance the criminal justice system and assist those who are victims of crime

## Impact/Outcomes Evaluation & Sustainment

A designated command/supervisory representative will be responsible for forwarding complete and accurate documentation to the department’s Grants Manager on a quarterly basis. In turn, a synopsis of achievements and outcomes will be presented to the Raleigh Police Department Command Staff on a quarterly basis by the Grants Manager. In addition, the Grants Manager shall maintain and monitor all relevant POP program information for required grants and historical purposes. Successful projects will be featured in the departmental newsletter.

The first objective is to identify projects to reduce crime and social disorder in the city using the SARA model. It will be measured by timely and accurate data and by devising plans to strategically identify a problem and implement changes.

A second objective is to determine the impact the projects have had on the community through a reduction in crime and/or improved quality of life. This will be measured by reviewing crime data in each of the project sites to determine the impact on the community.

The grant funds will provide the required seed money to initiate the projects. The department will continue to seek innovative ways to promote and support organizational strategies to address the cause and reduce the fear of crime through problem-solving tactics through normal budgetary resources once the funding has ended.

### ***Wake County Sheriff's Office***

The Wake County Sheriff's office will use the \$67,603.00 in funding from the 2016 Byrne Justice Assistance Grant to purchase twelve (12) in-car camera devices for law enforcement officers. These in-car cameras will be used to record traffic stops and other encounters with the public. These recordings provide an unbiased account of events that allow management, citizens, and others to view what actually occurred during encounters that may get called into question. These recordings can also be used as training tools for new and experienced officers.

Law enforcement has always benefitted from technological advances, and the use of in-car cameras in patrol vehicles has continued this trend. In-car cameras are used to document emergency responses, pursuits, and police interaction with suspects and the public in general. The operation of the camera is either triggered by a preset set of circumstances (such as the activation of the vehicle's emergency equipment) or manually by the officer in the event that he or she wishes for the encounter to be recorded.

In-car cameras have served law enforcement in different ways, to include officer safety. In instances where officers have been fatally assaulted and the assault captured on the in-car camera, the recording has aided in the successful arrest and prosecution of the offender. Also, the presence of an in-car camera has the effect of deterring offenders when they know their actions are being recorded. The video obtained from in-car cameras has proven its evidentiary worth as well. Nothing tells the story or depicts the events better than a video recording of the actions of those involved.

These recordings also have proven to reduce the time officers spend in court. Once a defense attorney views the actions of their clients, it is abundantly more difficult to defend against the allegations and, for this reason, guilty pleas or plea agreements often result.

Video recordings from in-car cameras have also proven to be effective training material. Allowing people to view the actions of offenders and officers, critique the actions, and then learn from the positive aspects, as well as the negative, was not possible before the advent of the in-car camera.

In-car cameras also aid in the accountability and transparency of an agency and allow for review of the officer's actions. As with the in-car cameras being a deterrent to offenders, in-car cameras eliminate the opportunity for lapses in ethical judgment on the officer's part. In-car cameras also aid in defending the officer's actions against frivolous claims.

In-car cameras in patrol vehicles have proven to be a valuable tool for law enforcement recording police activity and responses. The video captured by in-car cameras has aided in the safety of officers, has proven to aid as evidence in criminal and civil litigation and reduces the time officers spend in court, has value in training, and increases the accountability and transparency of police agencies.

**2016 JAG Budget Worksheet for RPD and WCSO**

***Raleigh Police Department***

<b>Personnel</b>			
<b>Number of Officers Required</b>	<b>Rate of Pay</b>	<b>Number of Hours</b>	<b>Total</b>
5	\$35.00	393.252	\$68,819.10
<b>Overtime Subtotal</b>			
<b>Fringe Benefits</b>			
<b>Type</b>	<b>Percentage</b>	<b>Total</b>	
Retirement - Sworn	7.41%	\$5,100.00	
Social Security	6.20%	\$4,267.00	
401(K)	5.00%	\$3,441.00	
Medicare	1.45%	\$998.00	
<b>Fringe Subtotal</b>		\$13,806.00	
<b>TOTAL SWORN</b>			<b>\$82,626.00</b>

The Raleigh Police Department will use \$68,819.10 to pay overtime to sworn officers to work problem-oriented policing projects in an effort to solve crime and disorder problems in communities throughout the City of Raleigh. This pay is based on the standard RPD overtime rate of \$35.00 per hour, and will pay for approximately 1,966 hours of overtime. The Raleigh Police Department funding for four fringes associated with its overtime costs as listed above: Retirement, Social Security, Supplemental Retirement for Police, and Medicare. These costs total 20.06% of the overall OT budget of \$68,819.10.

***Wake County Sheriff's Office***

<b>Equipment</b>			
<b>Item</b>	<b>Quantity</b>	<b>Cost</b>	<b>Total Cost</b>
In-Car Camera System	12	\$5,633.58	<b>\$67,603.00</b>

The Wake County Sheriff's Department will purchase 12 in-car camera systems at a cost of \$5,633.58 per system.

## **2016 Justice Assistance Grant Budget Narrative: Raleigh Police Department & Wake County Sheriff's Office**

### ***Raleigh Police Department***

The Raleigh Police Department proposes to use \$82,626.00 in overtime funds to identify crime problems in the city of Raleigh and implement strategies and solutions to solve those concerns. The project is entitled *Problem Oriented Policing Initiative*, and its goal is to promote and support organizational strategies to address the causes and reduce the fear of crime and social disorder through problem-solving tactics and police-community partnerships. These projects will seek to solve the crime problems through a variety of means, including community relations, youth education and crime prevention, and the use of intelligence-led policing strategies.

The budget for the RPD's projects will be broken down as follows: 1,966 hours of overtime will be worked by sworn officers at a rate of \$35 per hour, for a total cost of \$68,819.10 in overtime pay. Fringes (retirement, Social Security, supplemental retirement, and Medicare) of 20.06% will be calculated based on the overtime pay total of \$68,819.10; this will amount to a total of \$13,806.00 in fringes.

### ***Wake County Sheriff's Office***

The Wake County Sheriff's office will use the \$67,603.00 in funding from the 2016 Byrne Justice Assistance Grant to purchase twelve (12) in-car camera systems for law enforcement officers. These in-car cameras will be used to record traffic stops and other encounters with the public. These recordings provide an unbiased account of events that allow management, citizens, and others to view what actually occurred during encounters that may get called into question. Each in-car camera system will cost an estimated \$5,633.58.

**2016 Justice Assistance Grant Review Narrative and Applicant Disclosure of  
Pending Applications:  
Raleigh Police Department & Wake County Sheriff's Office**

**Review Narrative**

The Raleigh Police Department is planning to make its Fiscal Year 2016 JAG application available to the Raleigh City Council for its review and comment on June 21, 2016.

The Raleigh Police Department made its Fiscal Year 2016 JAG application available to citizens for comment prior to application submission by posting of a public notice.

**Disclosure of Pending Applications**

Neither the Raleigh Police Department nor the Wake County Sheriff's Office have pending applications submitted within the last 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation or that will cover the identical cost items outlined in the budget narrative and worksheet in the application under this subsection.

North Carolina Governor's Highway Safety Program
LOCAL GOVERNMENTAL RESOLUTION

WHEREAS, the City of Raleigh Police Department (herein called the "Agency")

(The Applicant Agency)

has completed an application contract for traffic safety funding; and that Raleigh City Council (The Governing Body of the Agency)

(herein called the "Governing Body") has thoroughly considered the problem identified and has reviewed the project as described in the contract;

THEREFORE, NOW BE IT RESOLVED BY THE Raleigh City Council (Governing Body) IN OPEN

MEETING ASSEMBLED IN THE CITY OF Raleigh, NORTH CAROLINA,

THIS 21 DAY OF June, 20 16, AS FOLLOWS:

- 1. That the project referenced above is in the best interest of the Governing Body and the general public; and
2. That Chief Cassandra Deck-Brown is authorized to file, on behalf of the Governing Body, an application contract in the form prescribed by the Governor's Highway Safety Program for federal funding in the amount of \$ 196,762 to be made to the Governing Body to assist in defraying the cost of the project described in the contract application; and
3. That the Governing Body has formally appropriated the cash contribution of \$ 196,761 as required by the project contract; and
4. That the Project Director designated in the application contract shall furnish or make arrangement for other appropriate persons to furnish such information, data, documents and reports as required by the contract, if approved, or as may be required by the Governor's Highway Safety Program; and
5. That certified copies of this resolution be included as part of the contract referenced above; and
6. That this resolution shall take effect immediately upon its adoption.

DONE AND ORDERED in open meeting by (Chairperson/Mayor)

ATTESTED BY (Clerk)

SEAL

DATE

